

Infection Prevention, Outbreaks, and the Role of Public Health

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North Carolina Division of Public Health

Spring 2024

Objectives

- Describe legal framework for disease surveillance, investigation, and response
- Review outbreak surveillance data and trends over time
- Discuss when to call Public Health
- Discuss role of Public Health in infection prevention and outbreak response
- Describe two outbreaks in long-term care settings

Legal Framework

Public Health: Legal Framework

Public Health Laws and Rules:

- General Statutes
- NC Administrative Code rules

Health Director's Authority (State & Local)

- Surveillance
- Investigation
- Control Measures



Public Health Law

General Statutes §130A-144: Investigation and Control Measures

(a) The **local health director shall investigate...** cases of communicable diseases and communicable conditions reported to the local health director

(b) Physicians, persons in charge of medical facilities or laboratories, and other persons shall... **permit a local health director or the State Health Director to examine, review, and obtain a copy of medical or other records...**

(d) The **attending physician shall give control measures...** to a patient with a communicable disease or communicable condition and to patients reasonably suspected of being infected or exposed to such a disease or condition.

(e) The **local health director shall ensure that control measures...** have been given to **prevent the spread of all reportable communicable diseases or communicable conditions and any other communicable disease or communicable condition that represents a significant threat to the public health.**

(f) All **persons shall comply with control measures,** including submission to examinations and tests...



Public Health Law

10A NCAC 41A .0103: Duties of local health director: report communicable diseases

(a) Upon receipt of a report of a communicable disease or condition... the **local health director** shall:

(1) immediately **investigate** the circumstances... [to] include the collection and submission for laboratory examination of specimens necessary to assist in the diagnosis and indicate the duration of control measures;

(2) determine what **control measures** have been given and ensure that proper control measures... have been given and are being complied with;

(c) Whenever an **outbreak of a disease or condition** occurs which is not required to be reported... but **which represents a significant threat to the public health**, the local health director shall give appropriate control measures... and **inform the Division of Public Health**



Public Health Law

10A NCAC 41A .0101: Reportable diseases and conditions

- **80+ reportable diseases and conditions**
 - Timeline of reporting varies between immediately and within 7 days
- **Laboratory** reporting requirements



Public Health Law

- **10A NCAC 41A .0106**
 - Infection Prevention – Reporting of Healthcare Associated Infections
- **10A NCAC 41A .0201**
 - General Control Measures
- **10A NCAC 41A .0206**
 - Infection Prevention – Health Care Settings; 1992
- **10A NCAC 41A .0202 - .0205**
 - Control Measures for HIV, Hepatitis B, STDs, TB



Role of Public Health

NC Division of Public Health



Mission



North Carolina Public Health works to promote and contribute to the highest possible level of health for the people of North Carolina.



NC SHARPPS Program

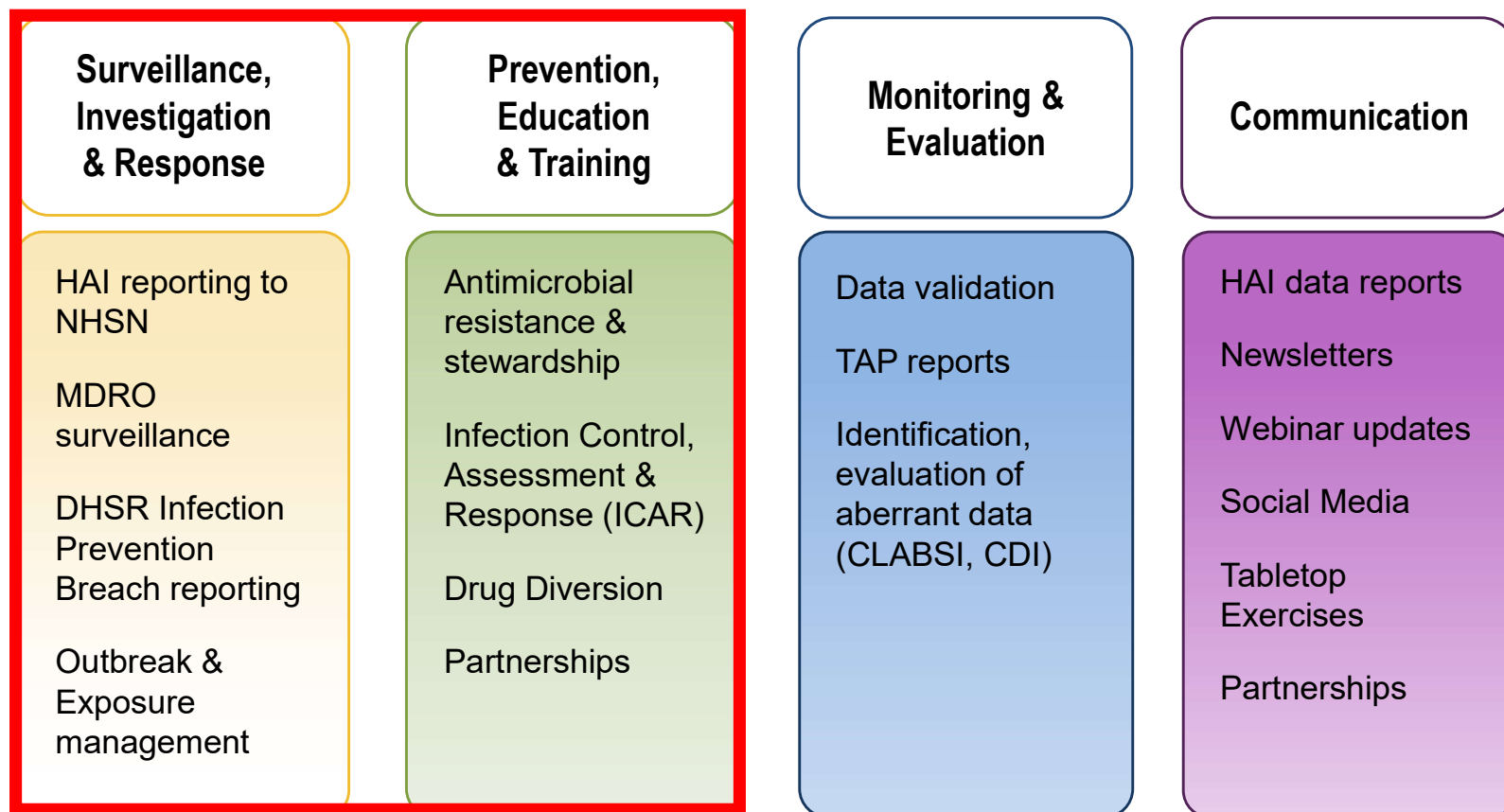
SHARPPS= Surveillance for Healthcare-Associated Infections and Resistant Pathogens Patient Safety

Mission

To work in partnerships to prevent, detect, and respond to events and outbreaks of healthcare-associated and antimicrobial resistant infections in North Carolina.



SHARPPS Program Activities



When Should Public Health Be Called?

- Reportable diseases / conditions (10A NCAC 41A .0101)
 - <https://epi.dph.ncdhhs.gov/cd/report.html> (Form 2124)
- When **any** disease is above normal baseline (i.e., an “outbreak”)
- Report suspected infection prevention breach



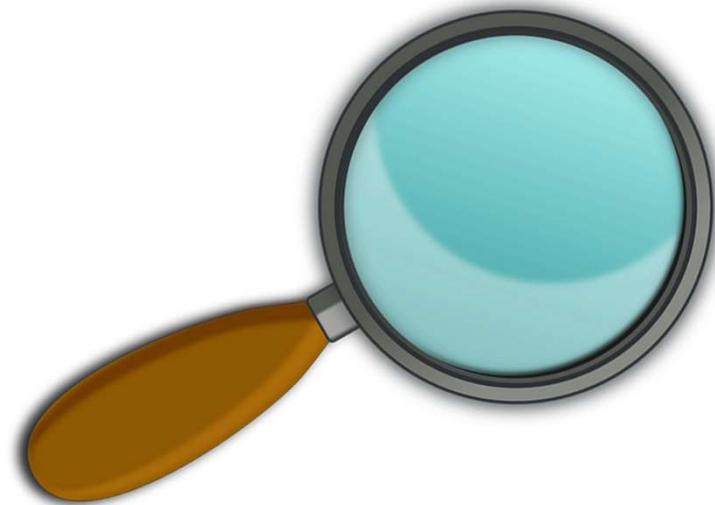
Who Should Be Called?

- Your supervisor/manager
- Local health department
- North Carolina Division of Public Health 24/7 epidemiologist on call: 919-733-3419
 - SHARPPS Program: nchai@dhhs.nc.gov
- North Carolina Statewide Program for Infection Control and Epidemiology (NC SPICE): spice@unc.edu, 919-966-3242
- Local hospital infection preventionist



What Happens After Public Health Is Called?

- Data review
- Clinical investigation
- Environmental investigation
- Control measures
- Communication
 - Resident/staff/family/public
- Laboratory Support



When Is It An Outbreak?

- Anything above what is normally seen for any given time period
- If you aren't sure, call Public Health!
- In a facility setting, an outbreak is generally defined as two or more individuals with the same illness
 - **Caveat to this rule:**
 - One case of certain diseases = Outbreak
 - Disease not normally seen (Avian Flu, MERS, Ebola)



Outbreak Assistance

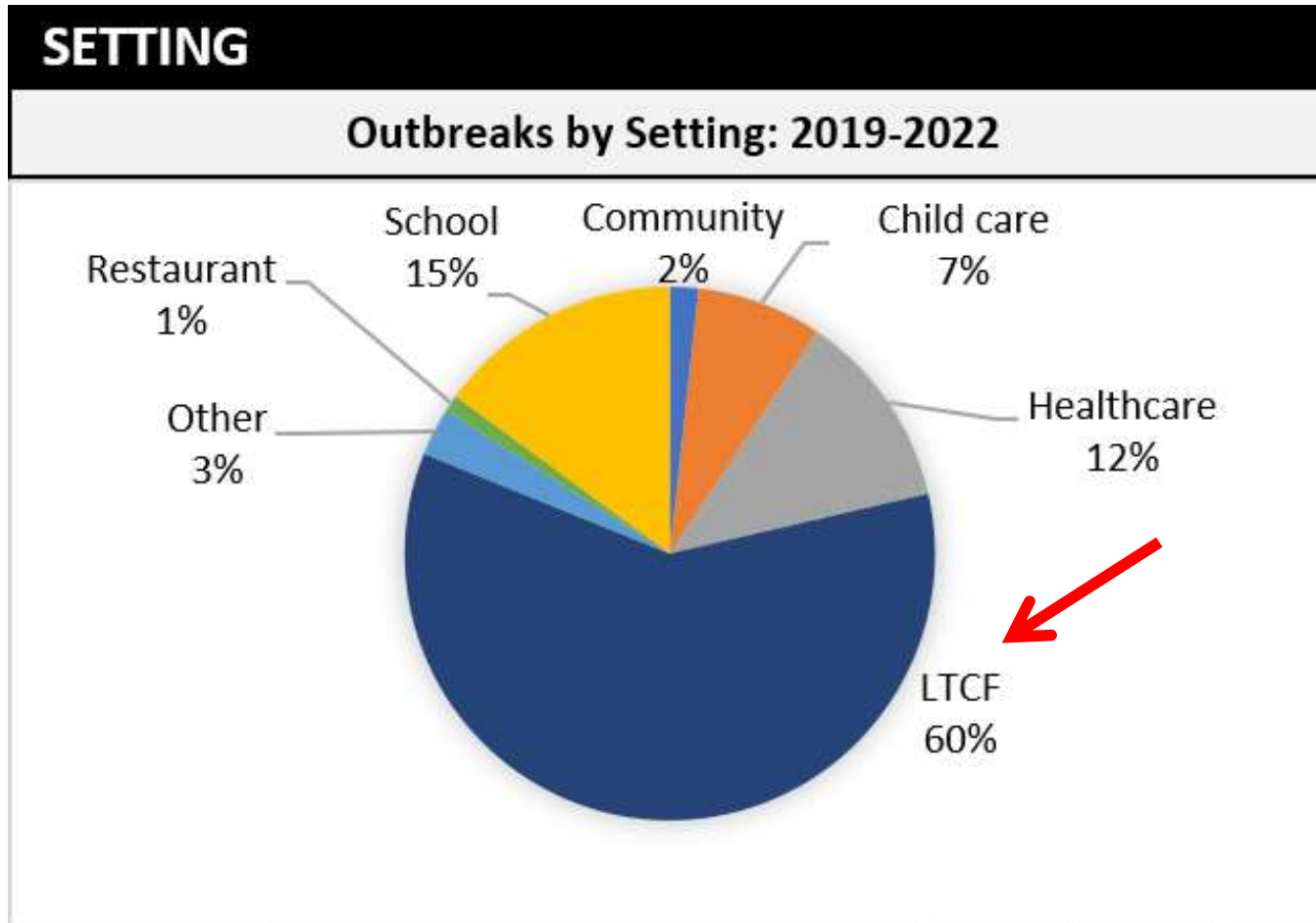
We can assist with:

- Determining if it is an outbreak
- Guidance, tools and onsite support
- Facilitating and coordinate calls with partners
- Written recommendations



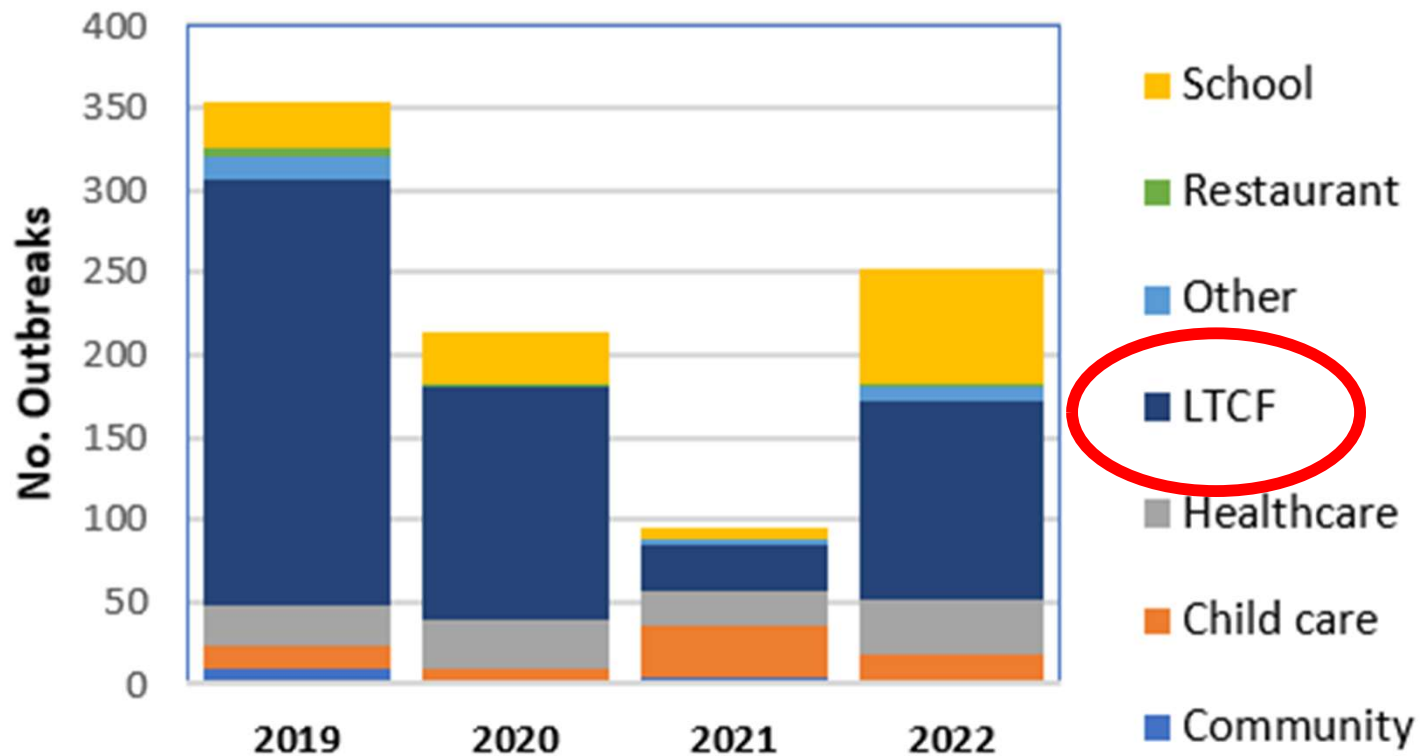
Outbreak Summary

2019-2022 Outbreak Summary



2019-2022 Outbreak Summary

Outbreaks by Setting and Year: 2019-2022



Safe Injection Practices



Safe Injection Practices

- Measures taken to perform injections in a safe manner for patients and providers
- Prevent transmission of infectious diseases from
 - Patient to provider
 - Provider to patient
 - Patient to patient
- Pathogens
 - Bloodborne – Hepatitis B (HBV), Hepatitis C (HCV), Human Immunodeficiency Virus (HIV)
 - Bacterial, fungal

<http://www.cdc.gov/injectionsafety/>



North Carolina Hepatitis Outbreaks, Non-Hospital Settings

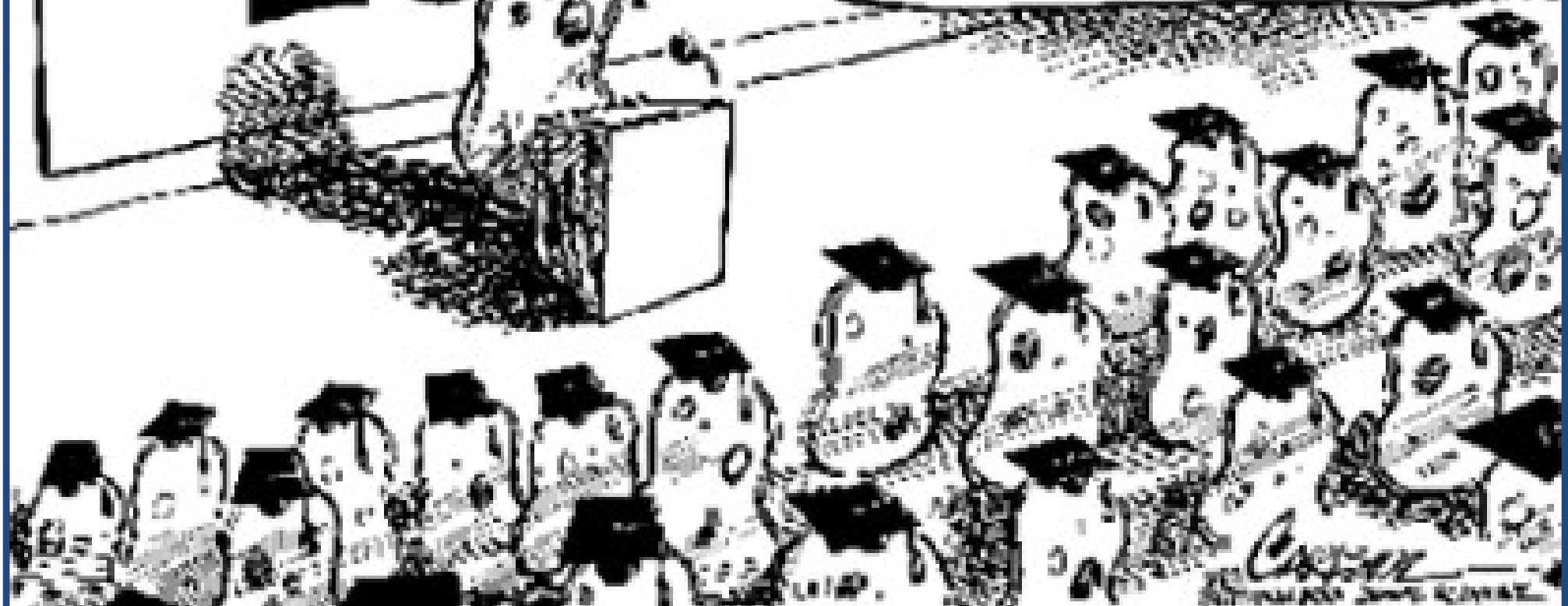
Setting	Year	Type	No. Incident Infections
Cardiology	2008	HCV	5
ALF	2010	HBV	8
SNF	2010	HBV	6
SNF	2010	HBV	6
Dialysis	2013	HBV	1
Total			26

Multidrug-Resistant Organisms (MDROs)



STRAIN OF 2000

YOU ARE THE NEXT CLASS OF
DRUG-RESISTANT BACTERIA. AS
HUMAN CONTINUE TO ABUSE AND
OVERUSE ANTIBIOTICS, YOUR RANKS
WILL SWELL. SO, GO OUT THERE
AND MUTATE! AND REMEMBER:
THAT WHICH DOES NOT KILL US
MAKES US STRONGER!!!



Multidrug-resistant Organisms (MDROs)

WHAT YOU NEED TO KNOW ABOUT MULTIDRUG-RESISTANT ORGANISMS (MDROs)



What Are MDROs?

Multidrug-resistant organisms are germs like bacteria or other microorganisms that have developed resistance to multiple antibiotics or antifungals normally used to treat them.

Each year in the U.S., **at least 2.8 million people are infected** with antibiotic-resistant bacteria, and **at least 35,000 people die** as a result.¹

How Does Antibiotic Resistance Occur?



1
Lots of bacteria.
A few of them
are resistant
to antibiotics.



2
Antibiotics kill bacteria
causing the illness, as
well as good bacteria
protecting the body
from infection.




3
The resistant
bacteria now
have favorable
conditions to grow
and take over.



4
Bacteria can even
transfer their
drug-resistance
to other bacteria,
causing more problems.


Significance of MDROs

- MDROs are pathogens that are resistant to one or more classes of antimicrobial treatment
- Affect vulnerable patient populations
- Are easily transmitted in and between healthcare/congregate care settings
- Difficult to treat and may require more toxic antibiotics
- Improper treatment → some organisms may produce another enzyme that makes it easier to transmit resistance
- Increase in mortality, healthcare costs, length of stays
- Estimates of economic costs vary, up to \$20 BILLION in direct healthcare costs



More than **2.8 million** antibiotic-resistant infections occur in the United States each year, and more than **35,000 people** die as a result.

BE ANTIBIOTICS AWARE
SMART USE, BEST CARE



<https://www.cdc.gov/antibiotic-use/community/about/antibiotic-resistance-faqs.html>

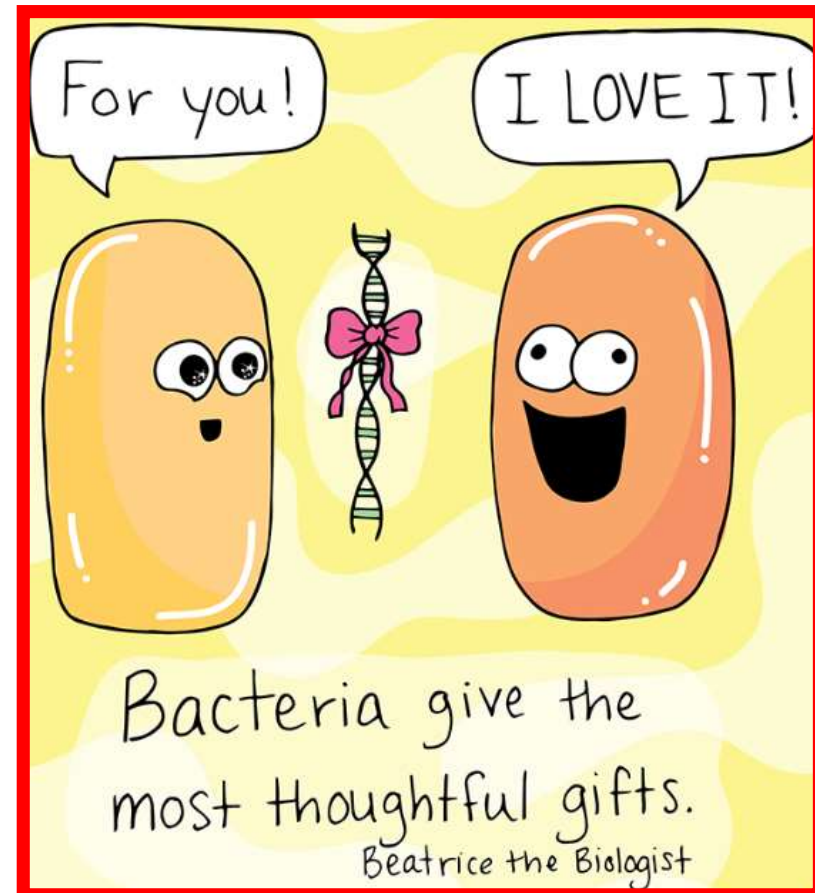
Carbapenem-Resistant Enterobacterales (CRE)

- First recognized in US in 2001
- Enterobacterales = gut bacteria
 - *Klebsiella* spp.
 - *E. Coli*
 - *Enterobacter* spp.
- Resistant to nearly all antibiotics
- Many ways to be resistant
 - Carbapenemase producing CRE (CP CRE)
 - *Klebsiella pneumoniae* carbapenemase (KPC),
 - New Delhi metallo- β -lactamase (NDM),
 - Verona integron encoded metallo- β -lactamase (VIM),
 - Imipenemase metallo- β -lactamase (IMP)
 - Oxacillinase-48 (OXA-48)



Significance of Carbapenemase producing CRE

- “Urgent public health threat” – CDC
- Highly resistant
- Mobile resistance elements
- >9,000 healthcare-associated infections each year
- Up to 50% mortality



Candida auris

- Multidrug-resistant fungus that spreads easily in healthcare settings
 - 90% are resistant to at least one antifungal
 - 30% are resistant to at least two antifungals
- Cases are spiking in the US, increasing from 323 in 2018 to 2,377 in 2022
- The first case of *C. auris* acquired in NC was identified in February 2023, 32 cases identified in 2023
- Vulnerable patients with lots of healthcare exposures are at the highest risk



Outbreaks



#1: (Un)Safe Injection Practices



Tuesday, October 12

- County health department notified by infection preventionist at local hospital
- 4 cases of acute Hepatitis B
- Residents of the same assisted living facility



Investigation Methods

- Evaluated infection control practices
 - Observations
 - Interviews
- Searched for additional cases
 - Serologic testing of all residents
 - Hospital records, surveillance databases
- Epidemiologic study
 - Potential healthcare exposures, risk factors

HBV Outbreak in Assisted Living Facility

Cases identified **8**

Mean age **70.6 years**

Hospitalized **8 (100%)**

Died **6 (75%)**

Health Care Exposures

Exposure	Attack rate (%)	
	Exposed	Not exposed
Assisted BGM	8/15 (53)	0/25 (0)
Injected medication	4/16 (25)	4/22 (18)
Phlebotomy	4/25 (16)	4/15 (27)
Blood transfusion	0/1 (0)	8/38 (21)
Catheter device	0/3 (0)	8/37 (22)
Wound care	1/8 (13)	6/28 (21)



Infection Control Observations

- Glucose meters
 - Used for more than one resident
 - Not disinfected between uses
- Adjustable lancing devices
 - Used for more than one resident



Recommendations to Facility

- Use single-use disposable lancets
- Purchase and use individual glucose meters for each resident
- Vaccinate all susceptible residents



Direct Communication to Providers

- Sent to all licensed facilities and providers statewide



North Carolina Department of Health and Human Services
Division of Public Health • Epidemiology Section
Section Office
1902 Mail Service Center • Raleigh, North Carolina 27699-1902
Tel 919-733-3421 • Fax 919-733-0195

Beverly Eaves Perdue, Governor
Lanier M. Cansler, Secretary

Jeffrey P. Engel, MD
State Health Director

December 2, 2010

TO: All North Carolina Health Care Providers

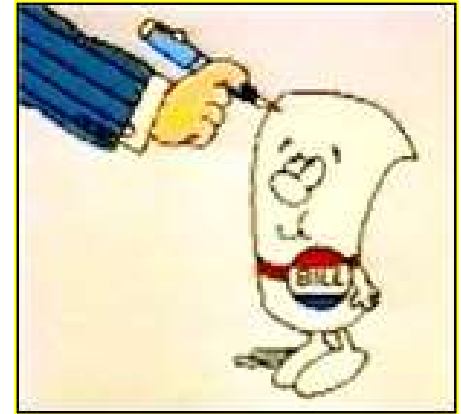
FROM: Megan Davies, MD, State Epidemiologist

WARNING: SPREAD OF HEPATITIS B THROUGH UNSAFE DIABETES CARE



“Act to Protect Adult Care Home Residents”

- Signed into law May 31st, 2011
- Requires
 - Stronger infection prevention policies
 - Inspection and monitoring of infection prevention activities
 - Reporting of suspected outbreaks
 - Increased training and competency evaluation for medication aides, adult care home supervisors



CMS Required Reporting

Center for Clinical Standards and Quality/Survey & Certification Group

Ref: S&C: 14-36-All

DATE: May 30, 2014

TO: State Survey Agency Directors

FROM: Director
Survey and Certification Group

SUBJECT: Infection Control Breaches Which Warrant Referral to Public Health Authorities

Memorandum Summary

- ***Infection Control Breaches Warranting Referral to Public Health Authorities:*** If State Survey Agencies (SAs) or Accrediting Organizations (AOs) identify any of the breaches of generally accepted infection control standards listed in this memorandum, they should refer them to appropriate State authorities for public health assessment and management.
- ***Identification of Public Health Contact:*** SAs should consult with their State's Healthcare Associated Infections (HAI) Prevention Coordinator or State Epidemiologist on the preferred referral process. Since AOs operate in multiple States, they do not have to confer with State public health officials to set up referral processes, but are expected to refer identified breaches to the appropriate State public health contact identified at:
<http://www.cdc.gov/HAI/state-based/index.html>



Surveyors must report to State

Breaches to Be Referred

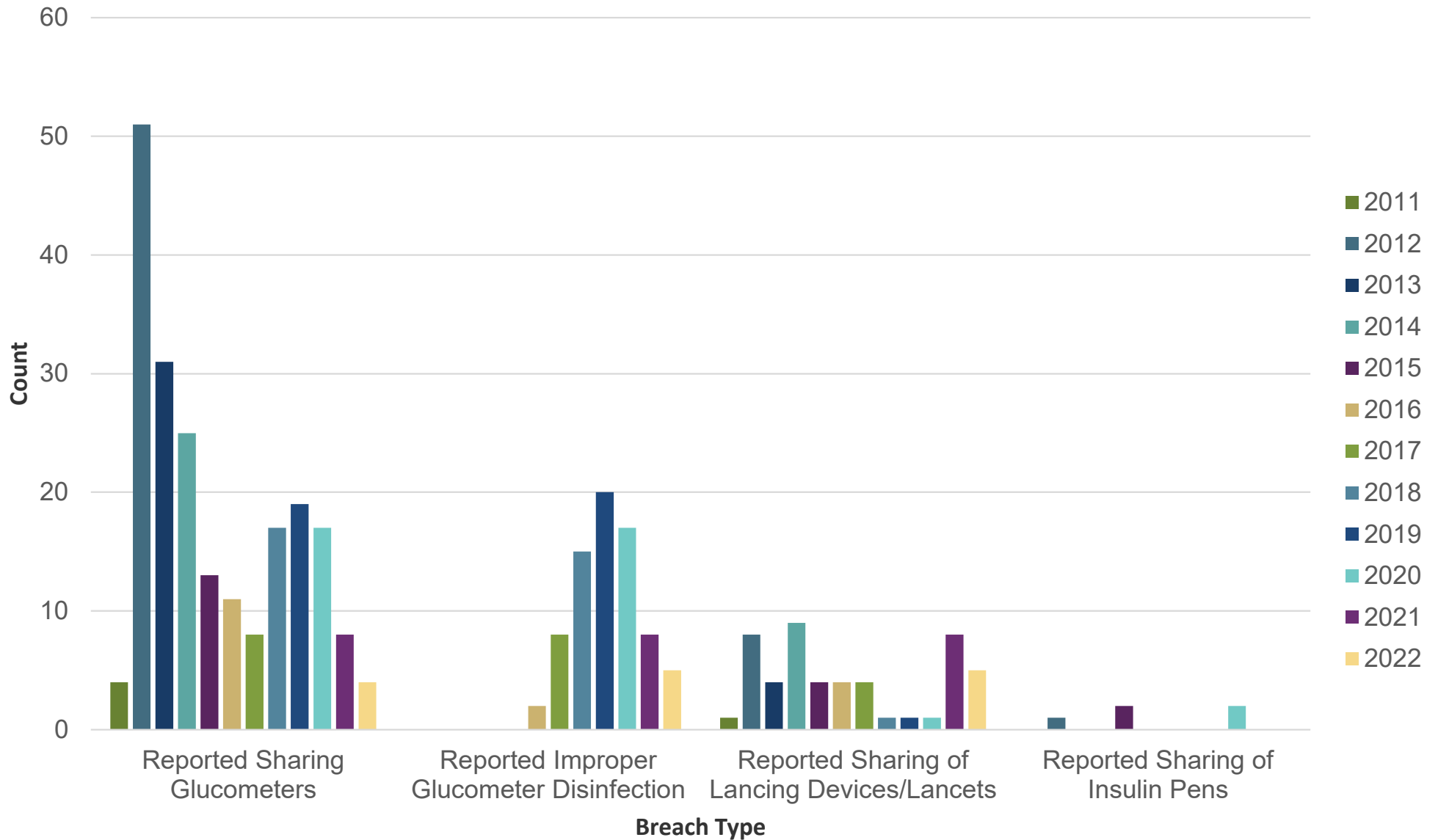
When one or more of the following infection control breaches is identified during any survey of a Medicare- and/or Medicaid-certified provider/supplier, the SA or AO should make the appropriate State public health authority aware of the deficient practice:

- Using the same needle for more than one individual;
- Using the same (pre-filled/manufactured/insulin or any other) syringe, pen or injection device for more than one individual;
- Re-using a needle or syringe which has already been used to administer medication to an individual to subsequently enter a medication container (e.g., vial, bag), and then using contents from that medication container for another individual;
- Using the same lancing/fingerstick device for more than one individual, even if the lancet is changed.

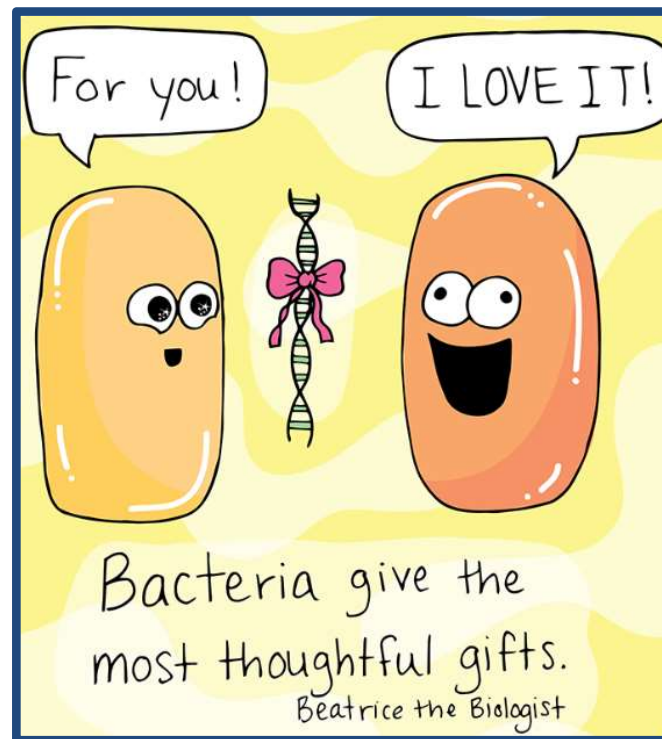


Infection Prevention Breaches

Reported Infection Prevention Breaches, 2011-2022*



#2: Multidrug Resistant Organisms



Investigation

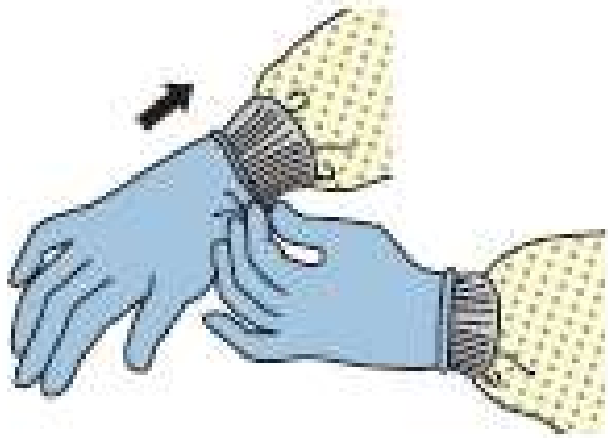
- Notified by LHD on April 21, 2017 (a Friday!)
 - Increase in the number of infections caused by ESBL-producing organisms among patients admitted to local hospital between October 16, 2016 and April 13, 2017
- Majority of cases were residents of three long-term care facilities (LTCFs)
- Coordinated an investigation to **assess infection prevention practices among these LTCFs and prevent further intra- and inter- facility spread of disease**



- 4 cases were discussed on Friday but > 40 positive labs were waiting for us on Monday morning!



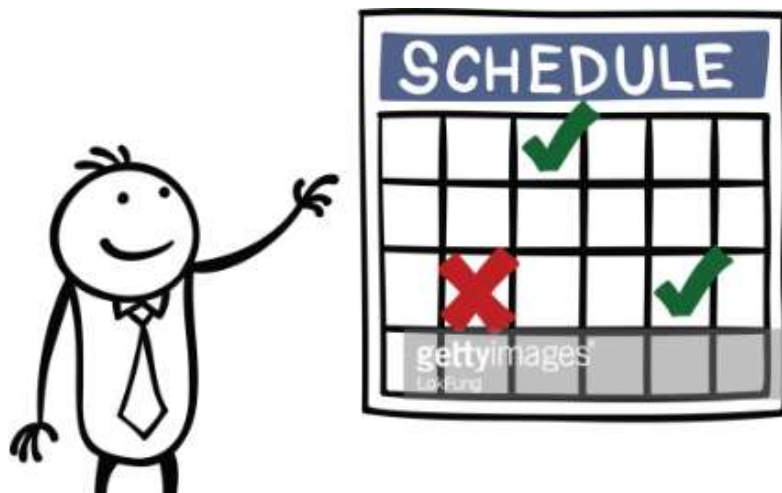
Initial control measures



Gown and gloves



Hand hygiene



Prevent opportunities for transmission

Site Visit

**Investigate to stop transmission &
prevent future outbreaks**



Site Visit Findings

- **Hand hygiene:** inconsistent ✘
- **Wound care:** reusing scissors, interruptions in flow from clean to dirty ✘
- **OT/PT:** contact precautions not adequately maintained, lack of dedicated equipment ✘
- **Contact precautions:** implemented to varying degrees ✘
- **Lack of inter-facility notification** ✘
- **Outdated policies** ✘



Control Measures

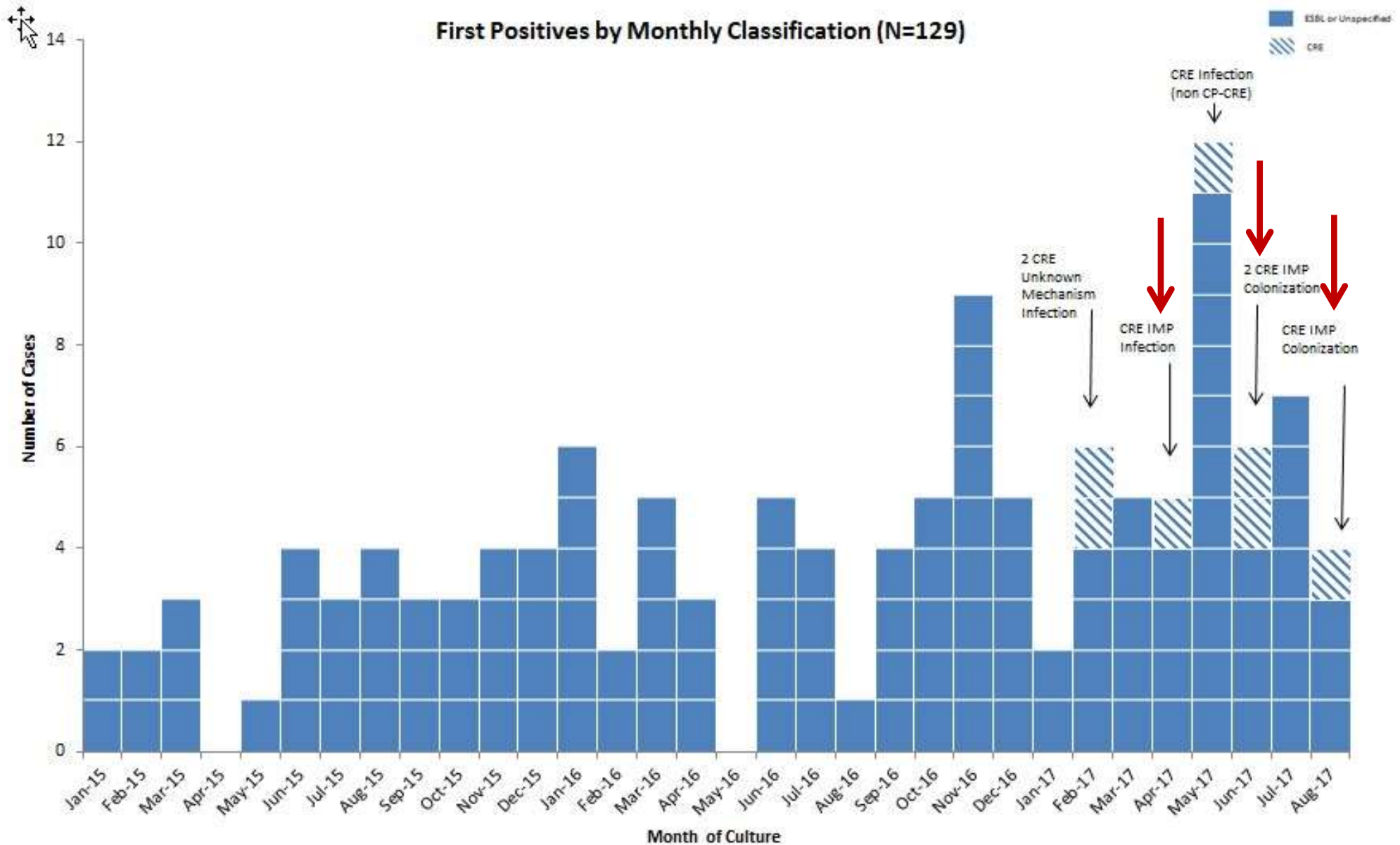
1. Staff Education
2. Laboratory notification
3. Cohort infected residents
4. Contact precautions for individuals (colonized and infected) at higher risk for transmission
5. Hand Hygiene
6. Environmental cleaning
7. Communicate CRE status to transferring and receiving facilities
8. Review, update infection prevention policies and procedures
9. Antimicrobial Stewardship



CRE alert

New onset ESBL and CRE cases among local hospital ED visits and admissions October 22, 2016–November 30, 2017 (n=83*)

First Positives by Monthly Classification (N=129)



Communication between Healthcare Facilities

- Useful
 - Patient status/needs
 - Care plan
- Beneficial
 - Protects patients/residents
 - Controls healthcare costs
 - Prevents spread of MDROs
- Required by CMS
 - Reform of Requirements for Long-Term Care Facilities
 - Revisions to Requirements for Discharge Planning for Hospitals, Critical Access Hospitals, and Home Health Agencies



Sections




- Facility Information
- Demographics
- Current status
- Medications
- Vaccination/test hx.
- Personal items
- Contact information

INTERFACILITY TRANSFER FORM

Transferring Facility Name*: _____
 Transferring Facility Address*: _____
 Transferring Facility Phone*: _____ Fax: _____

Transferred to*: _____ Reason for transfer*: _____
 Transfer date/time*: _____ / _____ Attending physician*: _____ Phone*: _____

Patient/resident demographics and vital signs (date/time taken _____ / _____)
 Last Name*: _____ First Name*: _____ DOB*: _____ MRN*: _____
 BP*: _____ P*: _____ R*: _____ T(F)*: _____ O₂ SAT*: _____ HT(in): _____ WT(lb): _____ Diabetic? _____ Glucose: _____
 Language English Other: _____ Mental status* Alert Oriented Other: _____
 Allergies* None Yes: _____ Pain Level (0-10): _____ Site: _____
 At risk alerts* None Falls Aspiration Pressure ulcers Seizures Elopement Other: _____
 Advanced directives* DNR DNI MOST Living Will Proxy Contact _____

Current isolation precautions*/required PPE (Check, if indicated)
 No Yes, specify _____
 Contact Droplet Airborne
 PPE, specify   

Organisms / infections* None Yes, specify type/date

	Current infection	Hx/Colonized	Pending result
	Date	Date	Date
Multi-drug resistant organisms (MDROs)			
Methicillin-resistant Staphylococcus aureus (MRSA)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Vancomycin-resistant Enterococci (VRE)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Acinetobacter not susceptible to carbapenems	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Enterobacteriaceae resistant to carbapenems (i.e. CRE)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Extended-spectrum beta-lactamase producer (ESBL)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Clostridium difficile (C. diff)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Other: _____	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

(e.g. Group A Streptococcus (GAS), lice, scabies, disseminated shingles, norovirus, flu, TB, etc.)

Current or recent (last 7 days) symptoms None Yes, specify _____
 Drain wounds Concerning rash (e.g. vesicular) Cough/uncontrolled respiratory secretions
 Vomiting Acute diarrhea or incontinent of stool Other: _____

Sensory status and activities of daily living

Vision	Hearing	Speech	Ambulate	Transfer	Toileting	Meals	Hygiene	Dressing
<input type="checkbox"/> Good	<input type="checkbox"/> Good	<input type="checkbox"/> Good	<input type="checkbox"/> Self	<input type="checkbox"/> Self	<input type="checkbox"/> Self	<input type="checkbox"/> Self	<input type="checkbox"/> Self	<input type="checkbox"/> Self
<input type="checkbox"/> Poor	<input type="checkbox"/> Poor	<input type="checkbox"/> Difficult	<input type="checkbox"/> Assist	<input type="checkbox"/> Assist	<input type="checkbox"/> Assist	<input type="checkbox"/> Assist	<input type="checkbox"/> Assist	<input type="checkbox"/> Assist
<input type="checkbox"/> Blind	<input type="checkbox"/> Deaf	<input type="checkbox"/> Aphasia	<input type="checkbox"/> Not able	<input type="checkbox"/> Not able	<input type="checkbox"/> Incontinent	<input type="checkbox"/> Tube	<input type="checkbox"/> Not able	<input type="checkbox"/> Not able
Sfy: _____	Sfy: _____				Sfy: _____	Date: _____		

Current devices / recent (last 90 days) procedures* None Yes, specify _____
 Tracheostomy tube Hemodialysis catheter Procedure, specify type _____ and date _____
 Gastrostomy tube Urinary catheter (date inserted) _____ Central line/PICC (date inserted) _____

Current medications* None Yes, refer to attached MAR

Vaccination / test history* None Yes, specify _____

Vaccine/test	Influenza (seasonal)	Pneumococcal	Zoster	Td	Tdap	Tuberculin skin test
Date administered						
Self-report vaccine/test receipt?	<input type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Yes <input type="checkbox"/> No	Yes Result: <input type="checkbox"/> Pos <input type="checkbox"/> Neg

Personal items sent with patient/resident
 None Specify (e.g. glasses, etc.): _____

Notes: _____

Contact information
 Relative/Guardian/POA
 Name*: _____ Relationship: _____ Phone*: _____ Notified? Yes No
 Transferring facility representative completing form
 Name/title (print)*: _____ Signature: _____ Phone*: _____

NC DPH - last updated 11/21/17
 TRANSFERRING FACILITY COPY TRANSPORT / RECEIVING FACILITY COPY

NC DPH Interfacility Transfer Form

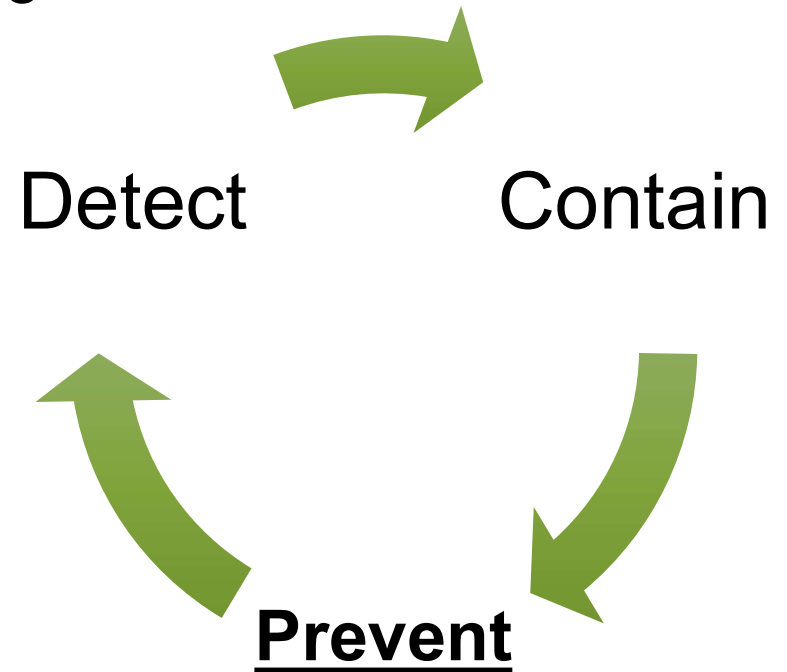
Benefits

- Standardized format for interfacility communication of patient MDRO status during transfer
- Information needed/desired during transfer all in one place
- Complies with CMS requirements for interfacility communication
- <http://epi.publichealth.nc.gov/cd/hai/docs/InterfacilityTransferInstructionsandForm.pdf>



Responding to MDROs

- Detect MDROs
 - Increased awareness and testing
 - ARLN
 - CSTE position statement
- Ensure rapid response & containment
 - Prevent transmission
 - Inter-facility communication
- Education
 - Collaborative effort (SPICE, DPH, LHD)



Early detection and aggressive implementation of control measures are key to prevention and control



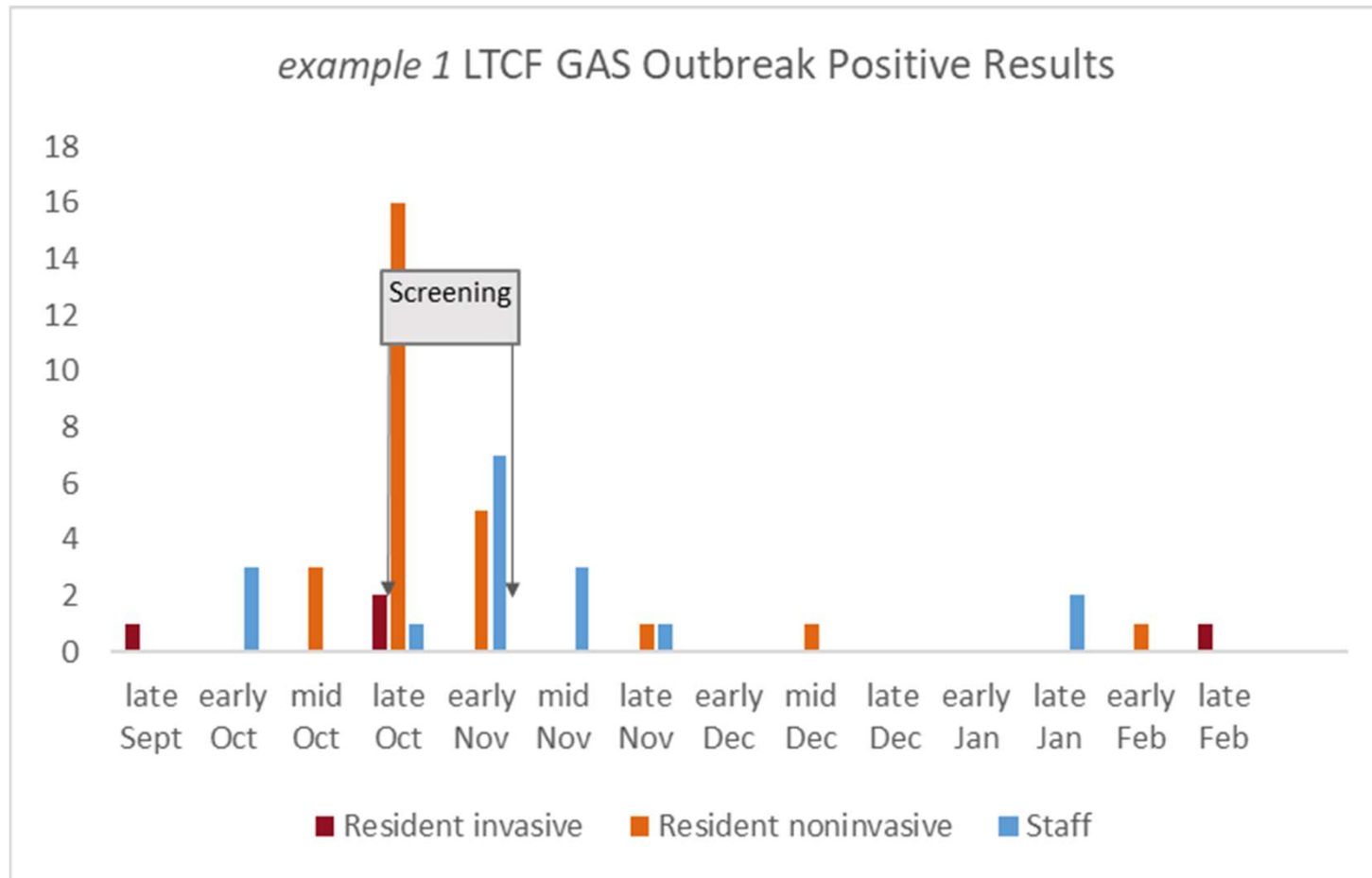
More Outbreaks!

Group A Streptococcus

- LTC residents at higher risk of invasive disease
 - Older age and comorbidities, breaks in skin, indwelling devices
 - **Wound care**
 - Careful attention to IP practices essential to prevent transmission
- Response to LTC **invasive GAS** (iGAS) case
- LHD and public health will provide guidance on response steps
 - Identify additional symptomatic cases
 - Identify potential asymptomatic carriers
 - Assess and re-emphasize infection prevention practices



Group A Streptococcus



- Key response and control measures-
 - screened by culture residents (throats and wounds) and epi-linked staff
 - site visit
 - emphasized education on IP and wound care practices

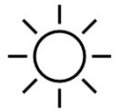


Group A Streptococcus

example 2 LTCF GAS Outbreak



Spring- 1st invasive resident case



Summer- 2nd invasive resident case = **Outbreak**

- Screening identified significant number of residents with throat colonization



Fall- two more invasive cases



Winter- 5th invasive case

- Sequencing confirmed relatedness despite length of time between cases
- Invasive cases had **wound care as shared risk factor**





Partnerships

Why Involve Public Health?

- Investigations require communicable disease / infection prevention expertise and experience
- Uniquely qualified to assess patient risk
- Complex problem
- Threats to public's health



Public Health
Prevent. Promote. Protect.

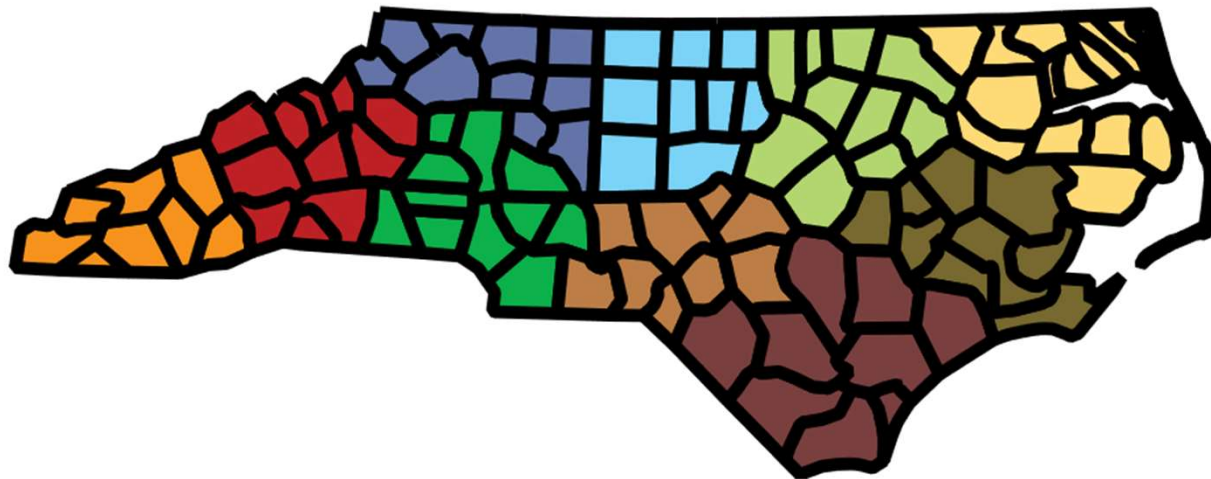




Regional Infection Prevention Support Team

Infection prevention saves lives

Infection prevention support, education, and training to protect the highly vulnerable residents of NC's long-term care facilities



Regional Infection Prevention Support (RIPS) Teams

- Work collaboratively with facilities to ensure they are providing the highest quality care
 - Not regulatory or punitive
 - Support all types of long-term care facilities
- Provide:
 - Staff training/education on infection prevention policies and practices
 - Site assessments and consultation
- Changes upcoming May 2024
 - RIPS will transition to a smaller-scale program with four consultants covering all counties



Resources

- NC Division of Public Health, SHARPPS Program
 - <http://epi.publichealth.nc.gov/cd/diseases/hai.html>
- Safe Injection Practices
 - <https://www.cdc.gov/injectionsafety/one-and-only.html>
 - <http://www.cdc.gov/injectionsafety/drugdiversion/index.html>
- Exposure Investigations
 - NC ADMINISTRATIVE CODE, TITLE 10A, SUBCHAPTER 41A
 - <https://www.cdc.gov/niosh/topics/bbp/guidelines.html>
- MDROs
 - CDC Strategies for Prevention and Response to MDROs
<https://www.cdc.gov/hai/mdro-guides/index.html>
 - NC DPH CRE information for Long-Term Care Facilities
https://epi.dph.ncdhhs.gov/cd/cre/SummaryOfRecommendations_Jan2019.pdf
 - NC DPH MDRO Toolkit for Long-Term Care Facilities
https://epi.dph.ncdhhs.gov/cd/docs/MDROToolkit_080819.pdf
- Antimicrobial Stewardship
 - <http://epi.publichealth.nc.gov/cd/antibiotics/campaign.html>



Thank you!

NCHAI@DHHS.NC.GOV

919-733-3419 (24/7 Epidemiologist on Call)

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